

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF MICHIGAN  
SOUTHERN DIVISION

JACQUELINE TAYLOR, LISA  
BROOKS, MICHELLE COWAN,  
TUANA HENRY, MATTIE  
MCCORKLE, RENEE WILSON,  
and PEOPLE'S WATER BOARD  
COALITION, on behalf of  
themselves and all others similarly  
situated,

No. 2:20-cv-11860

HON. DENISE PAGE HOOD  
MAG. ANTHONY P. PATTI

Plaintiffs,  
v.

CITY OF DETROIT, a Municipal  
Corporation, though the Detroit  
Water and Sewerage Department,  
its Agent; GOVERNOR GRETCHEN  
WHITMER, in her official capacity;  
MAYOR MICHAEL DUGGAN, in  
his official capacity; and GARY  
BROWN, in his official capacity,

Defendants.

**GOVERNOR WHITMER'S RESPONSE IN OPPOSITION TO  
PLAINTIFFS' MOTION TO SCHEDULE A STATUS  
CONFERENCE**

Mark G. Sands (P67801)  
Margaret A. Bettenhausen (P75046)  
Assistant Attorneys General  
Attorneys for Def. Governor Whitmer  
Alcohol & Gambling Enforcement Div.  
2860 Eyde Parkway  
East Lansing, MI 48823

(517)241-0210

Dated: June 27, 2024

## **CONCISE STATEMENT OF ISSUES PRESENTED**

1. Should Governor Whitmer be compelled to participate in a status conference where she has no authority of water rates or shutoff policy and no statutory authority to impose a permanent solution to water shutoffs in the City of Detroit and her motion to dismiss this case is pending?

## **CONTROLLING OR MOST APPROPRIATE AUTHORITY**

### Authority:

Mich. Comp. Laws § 30.401 *et seq.*

*In re Certified Question from the United States District Court, Western District of Michigan, Southern Division, 506 Mich 332 (2020).*

L.R. 16(1)(b)

## INTRODUCTION

Governor Whitmer shares Plaintiffs' belief that all residents of the City of Detroit—and indeed the entire State—should have access to clean, affordable water. But as noted in her motion to dismiss, the Governor is not a proper party in this litigation because she cannot unilaterally give Plaintiffs the relief they seek. In their complaint, Plaintiffs seek to “permanently ban water shutoffs and institute a water affordability plan for Detroit residents[.]” Pls’ Compl. ¶ 248, PageID.88. But the Governor cannot provide that relief. First, Governor Whitmer has no authority over either water rates in the City of Detroit or the City’s shut-off policies. Second, there is no statutory authority that allows the Governor to impose a permanent solution regarding water rates and shutoff policies in the City of Detroit. Rather, any solution from the Governor would necessarily have to be approved by the nonparty Michigan Legislature. For instance, as noted in the City of Detroit’s response in opposition, pending legislation would create a Low-Income Water Affordability Program to ensure that a customer who has a household income of up to 200% of the Federal Poverty Guidelines, or was eligible for certain assistance programs, will not pay

more than 3% of the customer’s household income on a water bill. See R. 65, Response in Opposition to Mtn for Status Conference, p. 4, PageID.1133; R. 65-2, Ex, 1 to Response in Opposition, Bill Analysis, Senate Fiscal Agency, SB 549 through 554, PageID.1137-1156. Third, the Governor lacks the authority to unilaterally declare a permanent state of emergency under the Emergency Management Act, Mich. Comp. Laws § 30.403(3). Rather, the Governor may declare a state of emergency for 28 days under that Act. That 28-day period can only be extended by a specific number of days in a resolution approved by both houses of the Michigan Legislature. *Id.*

Governor Whitmer bears neither responsibility for the harm alleged by the Plaintiffs nor power to alleviate it. Nor is she a party to the negotiations between Plaintiffs and the City of Detroit. A status conference in this matter to discuss the “next steps” in this litigation would be premature before this Court decides whether Governor Whitmer is a proper defendant at all. As such, this Court should deny the motion to schedule a status conference before a ruling on the motion to dismiss has been issued.

## STATEMENT OF FACTS

Governor Whitmer adopts her statement of the facts in this case set forth in her brief in support of the motion to dismiss.

## STANDARD OF REVIEW

A pretrial conference may be held for a number of purposes, including expediting disposition of the action, establishing case control, discouraging wasteful pretrial activities, improving the quality of trial, and facilitating settlement. L.R. 16(1)(b), Fed. R. Civ. P. 16(a). This Court has broad discretion to schedule a status conference as part of its authority to control its own docket. See, e.g., *Hill v. Cleco Corp.*, 541 F. App'x 343, 345 n.1 (5th Cir. 2013) (holding allowance of a second summary judgment motion was not an abuse of discretion because “[t]he district court has broad discretion in controlling its own docket”).

## ARGUMENT

- I. A status conference would be premature before this Court decides the pending motion to dismiss. Moreover, Governor Whitmer's participation will not assist in the resolution of this case because she does not have the authority to give Plaintiffs the permanent relief they seek.**

Governor Whitmer shares Plaintiffs' goal of permanently ending the practice of water shutoffs as a collection method. As noted in her

previous briefing in this case, the Governor has consistently worked to limit or eliminate water shutoffs through that political process. Most recently, in 2023, Governor Whitmer signed a supplemental appropriations bill that included \$25 million to develop a water shutoff prevention fund within the state treasury.<sup>1</sup> As of April 1, 2024, the Governor has secured \$95 million to protect families from water shutoffs and support local water availability programs.<sup>2</sup> And Governor Whitmer continues to work with local, State, and federal officials to ensure access to clean, affordable water.

However, her participation in the status conference sought by Plaintiffs would be premature, given that her motion to dismiss remains pending. This Court has already considered and rejected a similar request to compel mediation while the Governor's motion to dismiss is pending. In denying that motion, this Court noted that requiring Defendants to engage in discovery and mediation "would

---

<sup>1</sup> See <https://www.mlive.com/public-interest/2023/02/25m-to-avert-michigan-water-shutoffs-inspires-hope-for-lasting-fix.html> (accessed June 18, 2024).

<sup>2</sup> See <https://www.michigan.gov/whitmer/-/media/Project/Websites/Whitmer/Documents/04232024-One-Pagers/OnePagerWaterEnvironment.pdf?rev=9d43c78699f240eb9b682b22482a13a1> (accessed June 18, 2024).

circumvent the Rule 12(b)(6) practice to resolve a case early in the action, if the allegations are without merit.” R. 53, Opinion and Order denying motion to compel mediation, p. 4, PageID.719. This Court concluded that mediation would be futile at this stage of the litigation because “the Defendants believe they should not have been sued in the first place.” *Id.* at p. 5, PageID.720.

The same reasoning applies here. A status conference to determine “how the case should be managed” would be futile until this Court decides whether the Governor should “have been sued in the first place.” And as explained in her motion to dismiss, she should not have been sued in the first place because the lawsuit is barred by the Eleventh Amendment and because no act or omission by the Governor caused the alleged harm. The Governor has no oversight authority over the Detroit Water and Sewerage Department. Thus, the Governor does not have the power or authority to set water rates, shut off any person’s water service, or prevent a shut off. To the extent that Plaintiffs argued in response to the motion to dismiss that the Governor should exercise her powers under the Emergency Management Act (EMA) to halt further shutoffs, R. 20, Pls’ Br. in Opp., p.8, PageID.250, her authority

to act under the EMA is not unlimited. Rather, under the EMA, the Governor's declaration of a state of emergency only remains in effect for up to 28 days. Mich. Comp. Laws § 30.403(3). That 28-day period can only be extended by a specific number of days in a resolution approved by both houses of the Michigan Legislature. *Id.* Moreover, the Governor cannot "redeclare the same state of emergency or state of disaster and thereby avoid the Legislature's limitation on her authority under the EMA." *In re Certified Questions From United States Dist. Ct., W. Dist. of Michigan, S. Div.*, 506 Mich. 332, 345 (2020).

Governor Whitmer continues to work to create a political solution that will ensure access to clean water for all Michiganders. But her participation in a status conference in this matter would be premature before this Court determines whether she should be a defendant in this lawsuit at all. The Governor's presence in a status conference would not move this case forward because she is not involved in the negotiations between Plaintiffs and the City of Detroit, does not have oversight over water rates or shutoff policies in the City of Detroit, and does not have any statutory authority to intervene and provide the

Plaintiffs a permanent resolution to their claims. This Court should deny the motion to schedule a status conference as to the Governor.

### **CONCLUSION AND RELIEF REQUESTED**

For the foregoing reasons and those set forth in the accompanying motion, Defendant Governor Whitmer respectfully requests that this Court deny Plaintiffs' motion to schedule a status conference.

Respectfully submitted,

*/s/ Mark G. Sands*  
Mark G. Sands  
Margaret A. Bettenhausen (P75046)  
Assistant Attorneys General  
Attorneys for Def. Governor Whitmer  
Alcohol & Gambling Enforcement Div.  
2860 Eyde Parkway  
East Lansing, MI 48823  
(517)241-0210  
[SandsM1@michigan.gov](mailto:SandsM1@michigan.gov)  
P67801

Dated: June 27, 2024

## CERTIFICATE OF SERVICE (E-FILE)

I hereby certify that on June 27, 2024, I electronically filed the above document(s) with the Clerk of the Court using the ECF System, which will provide electronic copies to counsel of record.

/s/ Mark G. Sands

Mark G. Sands  
Assistant Attorney General  
Attorney for Def. Governor Whitmer  
Alcohol & Gambling Enforcement Div.  
2860 Eyde Parkway  
East Lansing, MI 48823  
(517)241-0210  
[SandsM1@michigan.gov](mailto:SandsM1@michigan.gov)  
(P67801)